



Meeting of East Renfrewshire Health and Social Care PartnershipIntegration Joint Board				
Held on 4 April 2018				
Agenda Item 7				
Title	Proposed Budget 2018/19			
Summary To provide the Integration Joint Board with a proposed 2018/19 budget. This report is subject to confirmation of NHSGGC budget offer.				
Presented by	Lesley Bairden, Head of Finance and Resources (Chief Financial Officer)			
 Action Required The Integration Joint Board is asked to: approve the budget contribution of £48.175 million for 2018/19 from East Renfrewshire Council approve the delegated budget for aids and adaptations of £0.550 million approve the budget contribution of £66.698 million from NHS Greater Glasgow and Clyde subject to confirmation and excluding set aside approve the set-up of an ear-marked reserve to manage prescribing volatility 				
Implications checklist – check box if a Implications checklist – check box if a Finance/Efficiency Policy Risk Staffing	Implicable and include detail in report Legal Equalities Property/Capital IT			

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EAST RENFREWSHIRE INTEGRATION JOINT BOARD

4 April 2018

Report by Chief Financial Officer

PROPOSED BUDGET 2018/19

PURPOSE OF REPORT

1. The purpose of this report is to provide the Integration Joint Board (IJB) with a proposed budget for 2018/19.

RECOMMENDATION

- 2. The Integration Joint Board is asked to:
 - Approve the budget contribution of £48.175 million for 2018/19 from East Renfrewshire Council
 - Approve the delegated budget for aids and adaptations of £0.550 million
 - Approve the budget contribution of £66.698 million from NHS Greater Glasgow and Clyde subject to confirmation and excluding set aside
 - Approve the set-up of an ear-marked reserve to manage prescribing volatility

BACKGROUND

- 3. This report is a continuation in the series of budget reports to the Integration Joint Board with the last report on 14 February 2018 where the IJB approved an interim budget pending this report.
- 4. This report will provide an update on the current position for setting the 2018/19 budget and financial planning for future years. All issues relevant to the current year budget for 2017/18 are detailed in the revenue monitoring report.
- 5. East Renfrewshire Council (ERC) set its budget on 2 March and the NHS Greater Glasgow and Clyde (NHSGGC) date is expected to be 17 April 2018, however commitment has been given that IJBs will receive contribution offers by 31 March 2018. The NHSGGC indicative budget contained in this report reflects discussions to date and will be confirmed as a formal offer in due course.

REPORT

- 6. The IJB will recall that a range of funding scenarios for the period 2018/19 to 2020/21 was outlined in the last budget update report and showed a range of cost pressures and savings impacts. This report will focus on the budget for 2018/19 and the financial strategy for future years will be included in the Strategic Commissioning Plan to be reported in June.
- 7. The budget offer from each of our partners is set out in the report along with key issues and challenges.

ERC Proposed Contribution

- 8. The IJB will also recall from the last report the Scottish Government announcement of £66 million to support additional expenditure through local government in recognition of the pressures that integration authorities are facing. This includes implementation of the Carers (Scotland) Act 2016, Living Wage including sleepovers and preparation for the implementation of the extension of free personal and nursing care. The allocation in the ERC settlement is £1.095m (1.66%). This funds some of the cost pressures included in our ERC budget negotiation and I am pleased to advise that the remaining balance of £0.534 million for social care pressures has been passed on by ERC and is included in the detail of the ERC proposed contribution.
- 9. The ERC contribution is a fair offer and is set out in detail at Appendix 1. The key points are:
 - a. The pay award is fully funded, as in previous years
 - b. Inflation costs are fully funded, with the living wage element (£39k) met from within the £1.095 million
 - c. Demographic pressures have been recognised across all care groups with specific pressures relating to Carers Legislation, preparation for the extension of free personal care and living wage now met from within the £1.095 million.
 - d. The budget saving requirement within the proposed ERC contribution is now $\pounds 0.419$ million.
- 10. The planning assumption for savings from the ERC contribution for 2018/19 was £1.7 million and this has reduced by £1.3 million as a result of addition funding within the final agreed Scottish budget and an improved settlement to ERC from revision to floor calculations within the settlement.
- 11. This is a significantly improved position for 2018/19 and will allow continued implementation of the Fit For The Future change programme, discussed later in the report, without significant new challenge in 2018/19.
- 12. The National Care Home Contact has been agreed at 3.39%, effective from 9 April.
- 13. The increase in living wage from £8.45 to £8.75 is effective from 1 May. This is a 3.5% increase in this pay hourly rate. On the basis that staff costs for non-residential care is approximately 80% the maximum increase to our Care at Home and Care and Support framework providers would be 2.8% on existing framework rates (2.8% being 80% of 3.5%). This would cost £0.423 million. This also needs to be considered in the context of future savings to care packages which are inevitable on the current future funding indications.
- 14. The minimum increase would follow last year's methodology which was to take the £0.30 per hour increase and add 10% for oncosts and differentials. To increase hourly rates by £0.33 per hour for framework providers would cost just under £0.1 million. This approach was valid in 2017/18 as the framework rates were relatively new and had increased significantly on historic rates, however given the importance we place on market sustainability, development and choice we need to consider the impact of this approach.
- 15. We are currently reviewing these options.
- 16. The redesign of sleepovers is ongoing and whilst there was limited part year impact in 2017/18 we continue to seek to mitigate cost pressures of c£0.3 million in 2018/19. Sustainability funding is retained in the interim to ensure this is implemented on a managed basis.

- 17. There may be additional costs in 2018/19 relating to Greenlaw Grove as set out in the revenue monitoring report and we will continue to monitor this situation.
- 18. The full year effect of the current care package costs leaves little room for flex in 2018/19.
- 19. The savings consultation exercise, as part of the Strategic Commissioning Plan will identify the service prioritisation for 2018/19 through to 2020/21 and the savings consultation will cover the three year period.
- 20. The ERC budget set on 2 March 2018 included indicative contributions for the IJB for 2019/20 of £46.833 million and 2020/21 of £45.496 million so allowing for assumptions for funding pay, inflation and demographic pressures there will still be a significant savings challenge. This includes a degree of mitigation from ERC use of reserves in line with the council budget strategy.
- 21. The savings challenge in future years is ambitious and reflects the HSCP profiling of savings towards years 2 and 3 of the ERC three year budget. This recognises that it will take time to reduce demand and in the meantime we continue to identify efficiencies and work as effectively as we can to minimise the impact on care package budgets.
- 22. Given our consultation may not allow a full year effect saving to be achieved the impact against £0.412 million is not material and the areas this will be achieved from include:
 - a. Review of non-essential spend
 - b. Staff savings from technology
 - c. Continued review of care packages and development of individual budgets, with focus on prevention
 - d. Review of funding of external organisations
 - e. Shared service opportunities
- 23. The savings detail will be included in the June report post consultation, with proposals that are prioritised and scalable. This will also include proposals for investment as well as disinvestment as appropriate.
- 24. The delegated budget for ERC central support service is included in the ERC contribution. We have started to review these budget allocations and associated costs and will advise the IJB in due course of any proposed actions.
- 25. The non-recurring support from ERC of £0.425 million to defer the Bonnyton House saving is now removed from the 2018/19 budget as this was for one year only. As previously reported to the IJB the new model for Bonnyton includes funding from the change to continuing care beds which will be realised in 2019/20. For 2018/19 this will be bridged from slippage in sustainability funding from 2017/18. This funding was ring-fenced within the IJB from the Social Care Fund. This is recurring funding so the existing commitments relating to homecare and market development will be met in full from 2018/19 funding.
- 26. In addition to the social care budgets the legislation also sets out the IJB responsibility for strategic planning for some housing functions. For us the relates to aids and adaptations, held within ERC housing budgets:
 - a. £0.197 million Private Sector Housing Grant
 - b. £0.198 million Housing Revenue Account (capital)
 - c. £0.155 million Care and Repair

27. It is acknowledged that the day to day operation of these budgets remain unchanged the IJB must ensure strategic direction reflects demographic changes, the shift in the balance of care, the preventative agenda and influence the related funding decisions for this function. Work remains ongoing with our Housing colleagues to ensure fit with strategic planning.

NHSGGC Proposed Contribution

- 28. All references above relating the savings consultation and future budget prioritisation refer equally to the impact of the proposed budget contribution from NHSGGC, whilst recognising the challenges and constraints of the health budgets.
- 29. The current proposed contribution from NHSGGC is £66.698 million, as detailed at Appendix 3. This reflects the current recurring allocation increased by the 1.5% uplift on eligible budgets and an assumed uplift for further funding for agenda for change pay award (based on £4.3 million to HSCPs, this could increase to £5.3 million).
- 30. This gives a net funding increase of £0.878 million with cost pressures of £1.340 million, so a net savings requirement of £0.612 million. However should the agenda for change pay funding increase to £5.3 million this would reduce the gap by around £51k. The funding gap includes growth pressures for community equipment of £0.150 million.
- 31. The proposals to close funding gap of £0.612 million of quantifiable pressures are:

	£ million
Non pay inflation – do not increase budgets and make associated	0.152
saving. Rationale for non-increase to resource transfer reflects	
current and historic savings targets	
Community equipment – review Integrated Care Fund and re-align	0.150
Learning Disability Long Stay beds redesign – Waterloo Close	0.125
Total Identified	0.427
Remaining Gap	0.185

- 32. The biggest issue with the NHSGGC proposed contribution is the cessation of the prescribing risk share arrangement, as previously advised. The prescribing cost pressure is estimated at £0.775 million at 5% this means the funding gap for prescribing alone is £0.542 million, some of which relates to the current and unprecedented short supply. Every 1% pressure costs £0.155 million.
- 33. Given the volatility of prescribing and that short supply, by its nature is not recurring, the IJB is asked to consider funding the remaining savings balance through the set-up of a reserve to smooth the volatility of prescribing. This is exactly the same principle as the smoothing reserve we have for residential childcare. In order to pump prime this reserve I would ask the IJB to re-allocate £0.250 million from the budget smoothing reserve to create the prescribing reserve. We will monitor the prescribing budget in detail, continue to work closely with the Clinical Director, Prescribing Lead and GP Forum to minimise our costs and report regularly to the IJB.
- 34. The redesign of the Learning Disability long stay beds is ongoing with a supporting financial framework. This may deliver a modest saving in future years however is dependent on the other HSCPs remodelling community provision which will be funded by resource transfer from bed reductions.
- 35. We have the remaining issue and impact of historic funding not representing current activity. ERHSCP recurring budget of £65.8 million is 5.9% of the total HSCP recurring budget of £1,115 million. Our share based on NRAC for healthcare and hospital services (general or total NRAC) would be 7.01% or £78.145 million a differential of

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£12.3 million. The IJB is asked to endorse and support discussion with NHSGGC to explore and agree a mechanism to move to NRAC parity over a period of time. Recognising the flat cash settlement in 2017/18 effectively "drew a line" on historic budgets this could be achieved by ring-fencing future uplifts (or parts of) and reallocating the funding imbalance over a number of years.

- 36. As reported in February the NHS funding letter set out minimum spending expectations on mental health and alcohol and drugs services in 2018/19. This potentially means further savings constraints and increases the savings burden on other services. There is no update on this, although the mental health services budgets will inform the five year mental health strategy.
- 37. The impact to the IJB revenue budget contribution from Investment in Reform, the Primary Care Fund and the new GP contract remain as yet unknown. The prudent assumption remains that any new funding is likely to come with new commitments.
- 38. A solution has been reached regarding the historic £3.6 million of which our share was £0.212 million. In prior years NHSGGC did not pass on the full reduction to ADP funding and maintained budgets in 2017/18 at flat cash. Subsequently the ADP allocation can therefore be retained by NHSGGC for up to £0.212 million.
- 39. In relation to the Set Aside budget the joint working group chaired by the Assistant Director of Finance for NHSGGC, which includes representatives from the Scottish Government and the CFOs for Glasgow and Renfrewshire HSCP's (representing all 6 HSCPs), continue to review the set aside budget to identify an agreed mechanism for the transfer of resource. Once this work is concluded the set aside budget delegated to HSCPs will be based on actual activity data and costs, and will replace the current notional allocation.
- 40. We still have two potentially significant pressures within the NHS contribution:
 - a. The cost of an out of area placement within the Learning Disability specialist hosted service
 - b. Potential significant cost pressure to the hosted from a transfer from forensic services

These will be discussed with NHSGGC as each materialise and are quantified.

Fit for the Future

41. The IJB are aware that there remain savings targets for 2017/18 relating to the existing Fit for the Future Change Programme. The new staffing structure is a key component and we acknowledge there has been slippage. This is such a large and complex change it is important to get this right. Of the original £1.739 million savings target the current balance to achieve is £0.954 million with some savings agreed that will take effect as of April. The current overview is:

Progress from: Management Structure	2018/19	Full Year
	Part Year	Effect
	£ million	£ million
Savings in place effective 1 April 2018	0.170	0.184
Savings with firm plans*	0.064	0.103
Savings modelled*	0.190	0.253
Total from management structure	0.424	0.540
Target	0.954	0.954
Over / (Under) Recovery – to be achieved from Phase 2	0.530	0.414

*Subject to potential time limited protection costs

FINANCE AND EFFICIENCY

42. We have a reserves strategy in place – a key component to allow us to deliver the Fit for The Future savings in a structured and phased basis.. The current budget phasing reserve position is:

	£ million
Opening Balance 2017/18	1.937
Required in 2017/18*	0.718
Balance Carried Forward to 2018/19*	1.219
Maxim required for 2017/18 Fit for the Future – this will diminish as	0.530
the structure and other savings progress. Per above,	
Transfer to Prescribing Earmarked Reserve – if agreed	0.250
Projected Balance	0.439
*Cubic et te	2017/10 final authurn

*Subject to 2017/18 final outturn

- 43. The full earmarked and free reserve position is set out in the revenue monitoring report elsewhere on the agenda.
- 44. All other financial implications are included in the report and indicative directions are included at Appendix 4.
- 45. The proposed budget contributions for 2018/19 are:

a.	ERC	£48.175 million
b.	Housing Aids and Adaptations	£0.550 million
c.	NHSGGC	£66.698 million

CONSULTATION AND PARTNERSHIP WORKING

46. The CFO continues to work closely with the Council's Section 95 Officer and NHSGGC Assistant Director of Finance.

IMPLICATIONS OF THE PROPOSALS

<u>Risk</u>

- 47. There are a number of risks in relation to the current and future years, including:
 - a. Agreed and approved budget contributions for 2018/19 and ideally a jointly agreed future year plan
 - b. Delivery of the Fit for the Future change programme
 - c. Redesign of sleepovers
 - d. Winter pressures, special observations delivered within budget
 - e. Continuing Care bed funding model implemented
 - f. Delivering targets and outcomes such as delayed discharge and waiting times
 - g. Managing demand and the impact of legislation changes (e.g. carers)
 - h. Treatment of prescribing costs in the post risk share environment
 - i. Implications from consumption of hosted services currently no cash impact
 - j. Changes to the GP contract and compliance with other budget initiatives as announced

48. There are no implications in relation to policy, staffing, legal, property/capital, equalities, or IT.

CONCLUSIONS

- 49. The proposed budget contributions for 2018/19 represent an improved position from the scenarios previously modelled, reflecting the final Scottish Government budget and associated impact on our partners proposed contributions.
- 50. Given the good relationship with both our partners the proposed budget settlement and associated negotiation processes have allowed us to reach a proposed settlement in the current and difficult financial climate.
- 51. However the unfunded prescribing pressures, recognising this is a national issue, and the historic funding formulae present significant challenge.
- 52. The risk of prescribing cost and volume volatility still remain a significant risk and challenge to the IJB and this will be closely and routinely monitored.

RECOMMENDATIONS

- 53. The Integration Joint Board is asked to:
 - Approve the budget contribution of £48.175 million for 2018/19 from East Renfrewshire Council
 - Approve the delegated budget for aids and adaptations of £ 0.550 million
 - Approve the budget contribution of £66.698 million from NHS Greater Glasgow and Clyde subject to confirmation and excluding set aside
 - Approve the set-up of an ear-marked reserve to manage prescribing volatility

REPORT AUTHOR AND PERSON TO CONTACT

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20 March 2018

Chief Officer, HSCP: Julie Murray

BACKGROUND PAPERS

IJB 14.03.2018 – Item 12: Budget Update Report http://www.eastrenfrewshire.gov.uk/CHttpHandler.ashx?id=21804&p=0

IJB 29.11.2017 – Item 12: Budget Update and Financial Planning http://www.eastrenfrewshire.gov.uk/CHttpHandler.ashx?id=21469&p=0

IJB 29.03.2017 – Item 10: Budget Update http://www.eastrenfrewshire.gov.uk/CHttpHandler.ashx?id=19794&p=0

IJB 16.08.2017 – Item 11: Budget Update http://www.eastrenfrewshire.gov.uk/CHttpHandler.ashx?id=20680&p=0



EAST RENFREWSIRE COUNCIL PROPOSED BUDGET CONTRIBUTION 2018/19

2017/18 Approved Budget	£,000 45,482
Adjustments:	(425)
Bonnyton - Deferred Saving 2017/18 Transfer of IT costs	(425) (107)
Mobile Phones - central procurement saving	(35)
2017/18 Pay Award Funding Adjustment	68
Restated 2017/18 Base Budget	44,983
Cost Pressures	
Pay Award and Increments	
Inflationary Adjustments	671
Inflationary Adjustments Utilities, Transport and Fuel	71
National Care Home Contract and Free Personal / Nursing Care	335
3	
Demographic Pressures	
Increase in Client Assessed Need for Older People	358
Increase in Client Assessed Need for Adults	308
Increase in Client Demand - Assessment &Care Management Capacity Increase in C&F Assessed Need - Additional Support Needs & Foster Care	106 88
Increase in Client Assessed Need - Transitions to Adulthood	77
Fair Work Practices - Sleep Overs / Waking Nights , net of package review' taper *	250
Carers Legislation - estimated year 1 cost *	272
Lone Working	20
Looked After Children - Fostering & Kinship Allowances	34
Early Years Change Fund	21
Criminal Justice Service Grant Adjustment	116
IJB Funding - Balance of £1.095m being share of £66m Apprenticeship Levy	534 79
Adjustments to central support charges	271
Additional Expenditure	3,611
•	
Total Spending Requirement for 2018/19	48,594
Potential Savings 2018/19 - original plnning assumption	(1,737)
Additional settlement funding	1,318
Net Savings Requirement	(419)
ERC Proposed Contibution to IJB 2018/19	48,175
	.0,0



ANALYSIS OF £1.095m for SOCIAL CARE PRESSURES

		£,000
1	National Care Home Contract anf Free Personal / Nursing Care	39
2	Provision for Expansion of Free Personal Care to all Adults under 65 (estimated) *	TBC
3	Fair Work Practices - Sleep Overs / Waking Nights , net of package review' taper *	250
4	Carers Legislation - estimated year 1 cost *	272
5	NHS Carers Information (previously NHSGGC Non recurring Allocation)	58
6	Balance of £1.095m	476
	Total Allocation	1,095

- 1 This is the living wage element of the National Care Home Contract and FPC / FPNC reduced from ERC inflation funding
- 2 We need to identify any additional costs we expect in preparation for the extension of FPC / FPNC to all adults

3	This was an assumed cost a point in time, the latest cost estimates are:	£'000
	Living Wage - assumed maximum	423
	Sleepover - assumed maximum	300
	Cost Pressure	723
	Less funded as above	(250)
	Remaining Cost pressure - see note 6	473

- 4 This was an assumed cost based on a pro rata of the financial memorandum. The Scottish Government have been clear that this relates to implmentation and may not be sufficient to meet increased demand
- 5 A condition of the funding includes Carers Information Strategy, previously routed the the NHS funding via non-recurring allocations

6 This is the balance of funds per the ERC budget contribution, less point 5 above	/e: £'000
IJB Funding - Balance of £1.095m being share of £66m	534
Less:NHS Carers Information (previously NHSGGC Non recurring Allocation)	(58)
Balance	476
Less: Additional Costs of Fair Work Practices etc	(473)
Balance of funds	3



NHS GREATER GLASGOW AND CLYDE DRAFT PROPOSED BUDGET CONTRIBUTION 2018/19 NOT YET CONFIRMED BY OFFER

		£000s
Recurring Budget 2017/18		
Prescribing incl contingency& central methadone		15,384
Drugs		116
Family Health Services		23,046
Non Pay		3,258
Pay - AFC		14,094
Pay- Sen Mgrs & Med & Dental		1,273
Purchase Of Healthcare		840
Resource Transfer		11,132
Savings		(152)
Total Expenditure		68,992
Fhs Income		(1,376)
Hch Income		(1,330)
Other Operating Income		(465)
Total Income	_	(3,171)
Net Total budget	_	65,821
Budget Eligible for uplift		44,151
Uplifts - to be confirmed		
SG allocation to Boards	1.50%	662
AFC Pays uplift	1.53%	216
Total expected Uplift (TBC)	-	878
Pressures & Growth		
Prescribing	5.0%	769
Drugs - Community teams & Hospital care	5.0%	6
Pays - AFC	2.8%	389
Pays - Other	1.9%	24
Non Pays	1.0%	33
Purchase of Healthcare / Third party	1.0%	8
Resource Transfer - locally determined	1.0%	111
Community Equipment Pressures		150
Total pressures	_	1,490
Funding Gap		612
Proposed Contribution		
Recurring base budget		65,821
Add Uplifts		878
Proposed Contribution 2018/19	_	66,698
•	-	

1 Excludes Family Health Services

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Indicative Directions 2018/19

	NHS	ERC	IJВ	Total
	£000	£000	£000	£000
Funding Sources to the IJB				
1 Original Revenue Budget Contributions	66,698	48,175		114,873
Funding Outwith Revenue Contribution				
Housing Aids & Adaptations *		550		550
Set Aside Budget	14,561			14,561
Total IJB Resources	81,259	48,725	-	129,984
Directions to Partners				
Revenue Budget	66,698	48,175	-	114,873
2 Carers Information	58	(58)		-
2 Social Care Fund	(5,161)	4,711	450	-
2 Integrated Care Fund	(673)	673		-
2 Delayed Discharge	(264)	264		-
	60,658	53,765	450	114,873
Housing Aids & Adaptations *		550		550
Set Aside Budget	14,561			14,561
	75,219	54,315	450	129,984

* includes capital spend

1 Awaiting confirmation of NHSGGC offer

2 Per 2017/18 subject to review

